

Arizona Criminal Justice Commission

Statistical Analysis Center Publication

Our mission is to sustain and enhance the coordination, cohesiveness, productivity and effectiveness of the Criminal Justice System in Arizona



2009 Navajo County Gang Threat Assessment

2011

ARIZONA CRIMINAL JUSTICE COMMISSION



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Executive Summary

During spring 2010, the Arizona Criminal Justice Commission's (ACJC) Statistical Analysis Center (SAC) surveyed law enforcement officers in Arizona regarding gangs and gang activity within their respective jurisdictions. The SAC gang threat assessment survey, titled the *Arizona Gang Threat Assessment*, was modeled after the *National Gang Threat Assessment*, conducted by the National Alliance of Gang Investigators Associations in partnership with the Federal Bureau of Investigation, National Drug Intelligence Center, and the Bureau of Alcohol, Tobacco, Firearms, and Explosives. The SAC survey contained questions for law enforcement officials concerning the presence of gangs within their jurisdictions, the level of gang activity, the involvement of gang members in crime and illegal drug distribution, the extent of cross-gang coordination, and law enforcement strategies targeting gang members. The following report provides Navajo County and statewide results from the 2009 survey administration, including trend data collected during prior administrations of the gang threat assessment survey in 2007 and 2008. Additional state and county reports are available at <http://www.azcjc.gov/ACJC.Web/publications/publications.aspx?ServId=1000>.

Findings

- All four of the Navajo County agencies that responded to the survey in 2010 reported an active gang presence within their respective jurisdictions. Of the agencies that reported at least one active gang, three agencies provided estimates of the number of gang members within their jurisdictions. The three agencies estimated that there were 315 active gang members across their jurisdictions.
- Three of the four agencies in Navajo County that reported a gang presence also reported that gangs were expanding their membership and scope of activities. Three of the responding agencies reported that gang activity had increased during the prior six months and all agencies reported that activity had increased slightly in the past 12 months. When asked about the last five years, one agency reported that gang activity had increased significantly while the remaining agencies reported that gang activity had increased slightly.
- Half of the responding agencies reported that gangs had a high level of involvement in the distribution of marijuana. One agency reported high involvement in the distribution of heroin and methamphetamine.
- The Crips was identified as the only gang having a high level of involvement in Navajo County. All four agencies reported moderate involvement of the Hispanic Sureños (SUR 13), and other gangs had moderate involvement in a number of jurisdictions.
- When asked about gang intervention strategies, all responding law enforcement agencies identified enforcement and GIITEM as the most effective strategies in responding to gangs and gang activity in their jurisdictions. Three of the four agencies identified school programs as an effective strategy to combat gang activity.

Introduction

During spring 2010, the Arizona Criminal Justice Commission's Statistical Analysis Center surveyed law enforcement officers in Arizona regarding their perceptions and experiences with gangs, gang members, and gang activity within their respective jurisdictions. This report examines and summarizes the results from the *Arizona Gang Threat Assessment* and fulfills ACJC's statutory requirement to conduct an annual survey that measures the prevalence of gang activity in Arizona using available monies per Arizona Revised Statute §41-2416. Although no funds were specifically appropriated to carry out the Arizona Gang Threat Assessment, effectively addressing gangs and gang activity presents a significant challenge to Arizona's law enforcement agencies and the criminal justice system. For this reason, the ACJC continues to collect and share information on gangs and gang activity using existing resources.

Research Methods

Since 1990, the ACJC has administered a gang survey to state, county, tribal, and local law enforcement agencies throughout Arizona. In 2007, the *Arizona Gang Threat Assessment* replaced the original *Arizona Gang Survey* because of feedback from the law enforcement community in Arizona requesting a more in-depth analysis of current threats posed by gangs. The *Arizona Gang Threat Assessment* was modeled after the *National Gang Threat Assessment*. The national assessment is a project of the National Alliance of Gang Investigators Associations in partnership with the Federal Bureau of Investigation, the National Drug Intelligence Center and the Bureau of Alcohol, Tobacco, Firearms and Explosives. The first national assessment was conducted in 2005 with surveys being sent out to hundreds of gang investigators across the nation.

Nine law enforcement agencies throughout Navajo County received the *Arizona Gang Threat Assessment*, which asked a series of questions about gangs and gang activity within their respective jurisdictions during 2009. The survey was designed to gather information on gangs, gang members, gang activity, and other pertinent information to better understand the threat gangs pose to public safety. Of the nine surveys distributed to law enforcement agencies in Navajo County, four (44.4 percent) agencies returned a survey to the SAC.

Gangs in Navajo County and Arizona

Total Gang Membership

All four agencies that responded to the SAC's request for information on gangs and gang activity in Navajo County reported the presence of gangs and gang activity in their respective jurisdictions. This is an increase from the three agencies that reported gangs in their jurisdictions during 2007 (Table 1). Of the agencies that responded that there were gangs within their jurisdictions, three agencies estimated a total of 315 active gang members were present across their jurisdictions. The number of gang members reported is a conservative estimate of the number of gang members in Navajo County. Potential causes of the underestimation include the inability of the remaining agency with a gang presence to provide an estimate, the failure of other agencies to respond to the survey, and the likelihood that some gang members have not yet come to the attention of law enforcement.

	2007		2008		2009		2009 Arizona	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Yes	3	75.0%	4	100.0%	4	100.0%	59	75.6%
No	1	25.0%	0	0.0%	0	0.0%	19	24.4%
Unsure/Don't know	0	0.0%	0	0.0%	N/A	N/A	N/A	N/A

Level of Gang Activity Over Time

Agencies that reported a gang presence within their jurisdictions were asked to rate the level of gang activity and whether gang membership and gang activities were expanding. When asked whether

	2007	2008	2009	2009 Arizona
Yes	50.0%	100.0%	75.0%	50.0%
No	50.0%	0.0%	25.0%	46.4%
Unsure/Don't Know	0.0%	0.0%	0.0%	3.6%
Total Responses	2	4	4	56

gangs in the area were expanding their membership and scope of activities, three (75.0 percent) of the Navajo County agencies reporting a gang presence responded that gangs within their respective jurisdictions were expanding their membership and scope of activities, compared to half of the agencies reporting expanded membership and activities at the state level (Table 2). This is a small decrease in the number of agencies reporting expansion in 2008.

When given the opportunity to provide further explanation of their responses found in Table 2, the agencies with expanding gang membership and activity reported that gangs were becoming more involved in violent crime, drug-related offenses, citizen documentation fraud, and criminal damage.

When considering the six months prior to the 2009 assessment, one agency reported that the level of gang activity in its jurisdiction increased significantly, two reported it increased slightly, and one reported a slight decrease in gang activity. All four agencies reported that gang activity increased slightly over the preceding 12 months. When asked to assess the level of gang activity over the past

five years, one agency reported that activity increased significantly, and the remaining three agencies reported activity had increased slightly (Figure 1).

Figure 1

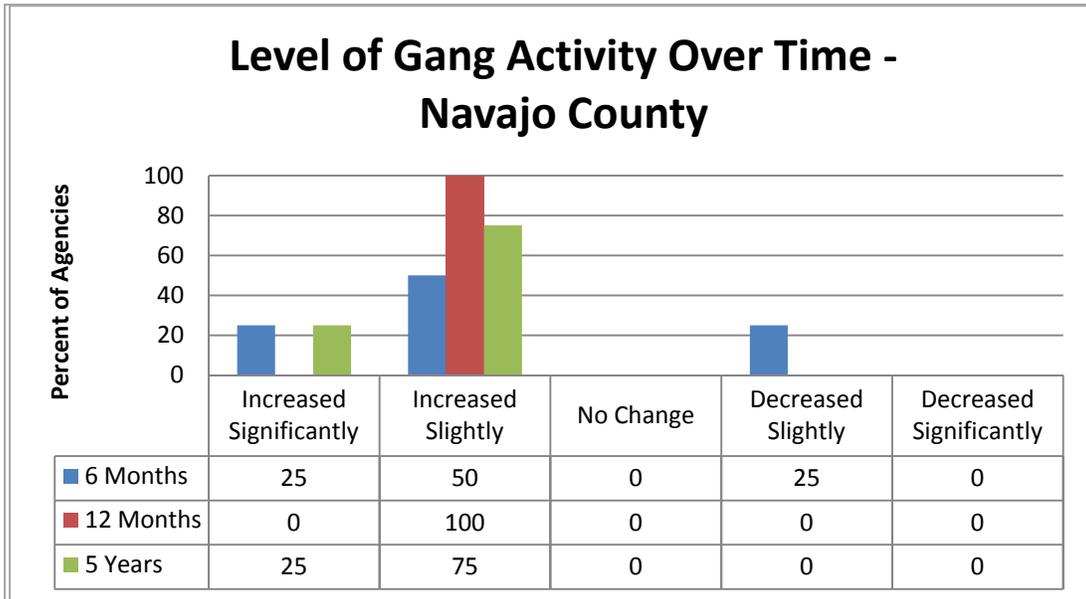
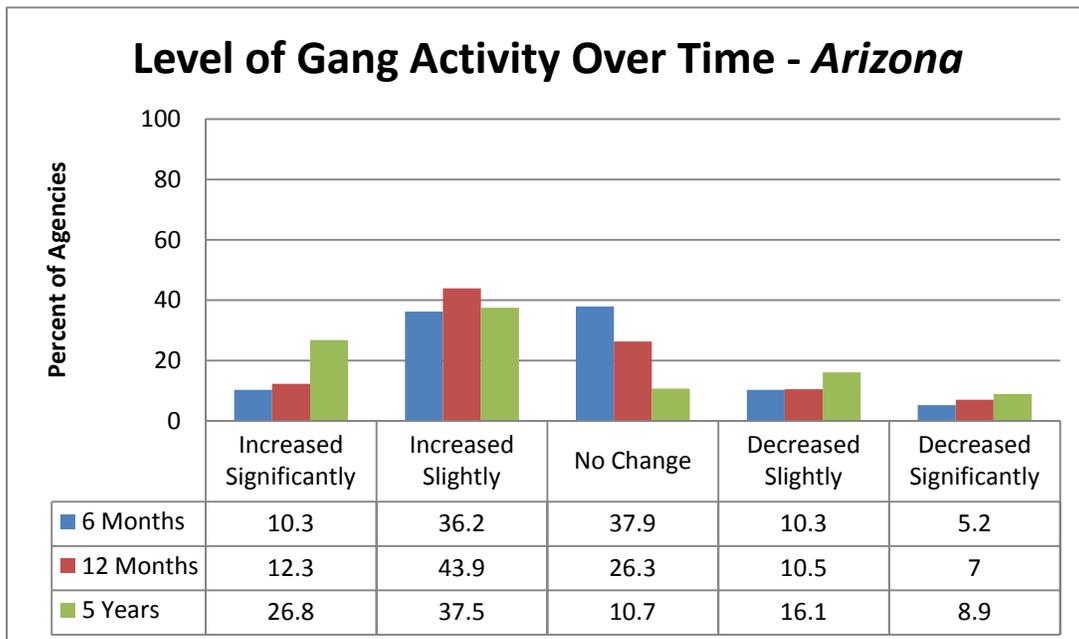


Figure 2



Gang Involvement in Crimes and Drugs

Table 3: Primary Crimes Committed by Gangs (Of the Jurisdictions Reporting Gang Activity)				
Crime	Navajo County		Arizona	
	Number of Agencies	Percent of Agencies	Number of Agencies	Percent of Agencies
Drug Sales	3	75.0%	13	23.6%
Assault/Aggravated Assault	2	50.0%	43	78.2%
Criminal Damage	2	50.0%	17	30.9%
Attempted Homicide	1	25.0%	2	3.6%
Drug Offenses	1	25.0%	15	27.3%
Drug Possession	1	25.0%	4	7.3%
Drug Use	1	25.0%	4	7.3%
Theft	1	25.0%	10	18.2%
Threatening and Intimidation	1	25.0%	13	23.6%
Vandalism/Graffiti/Tagging	1	25.0%	13	23.6%
Violent Crime	1	25.0%	1	1.8%
Number of Agencies Responding	4		55	

Agencies were asked to report the primary crimes committed by gangs within their respective jurisdictions (Table 3). This question was open-ended, and respondents were asked to list the crimes that were being

committed by gangs in their jurisdictions with no limit to the number and types of crimes that could be reported. Table 3 also provides the number of agencies at the state level who reported the same crimes identified by law enforcement in Navajo County.

Three of the four agencies reporting a gang presence in Navajo County reported drug sales as one of the primary crimes committed by gangs in their jurisdictions. Other crimes listed by agencies in Navajo County include assault/aggravated assault, criminal damage, attempted homicide, drug offenses, drug possession, drug use, theft, threatening and intimidation, vandalism/graffiti/tagging, and violent crime.

Agencies also rated the level of gang involvement within their jurisdictions for 15 specific crime categories. Agencies ranked the level of gang involvement for each type of crime based on the following five categories: high, moderate, low, none, and unknown gang involvement. In contrast to the qualitative data in Table 3 that allows for emerging gang crimes to be revealed, the categorical question was intended to provide consistent measurements over time for the level of gang involvement across a predetermined set of violent and property crimes.

All four Navajo County agencies reported a high level of gang involvement in 2009 for vandalism/graffiti/tagging (Table 4). Additionally, one Navajo County agency reported a high level of gang involvement in fraud, and one agency reported a high level of involvement in identity theft.

Table 4: Level of Gang Involvement in Crime (Of the Jurisdictions Reporting Gang Activity)						
	Year	High	Moderate	Low	None	Unknown
Vandalism/Graffiti/Tagging	2007	-	66.7%	-	33.3%	-
	2008	75.0%	25.0%	-	-	-
	2009	100.0%	-	-	-	-
Arizona	2009	57.1%	28.6%	8.9%	-	5.4%

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Fraud	2007	-	-	-	66.7%	33.3%
	2008	25.0%	-	-	-	75.0%
	2009	25.0%	-	50.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>13.0%</i>	<i>14.8%</i>	<i>27.8%</i>	<i>20.4%</i>	<i>24.1%</i>
Identity Theft	2007	-	-	33.3%	66.7%	-
	2008	25.0%	-	-	-	75.0%
	2009	25.0%	25.0%	25.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>12.3%</i>	<i>22.8%</i>	<i>21.1%</i>	<i>21.1%</i>	<i>22.8%</i>
Burglary	2007	-	-	33.3%	33.3%	33.3%
	2008	50.0%	-	50.0%	-	-
	2009	-	100.0%	-	-	-
<i>Arizona</i>	<i>2009</i>	<i>22.4%</i>	<i>41.4%</i>	<i>19.0%</i>	<i>6.9%</i>	<i>10.3%</i>
Intimidation/Extortion	2007	-	-	33.3%	33.3%	33.3%
	2008	-	75.0%	25.0%	-	-
	2009	-	100.0%	-	-	-
<i>Arizona</i>	<i>2009</i>	<i>15.5%</i>	<i>31.0%</i>	<i>31.0%</i>	<i>6.9%</i>	<i>15.5%</i>
Firearms Trafficking	2007	-	-	33.3%	66.7%	-
	2008	25.0%	-	-	-	75.0%
	2009	-	75.0%	-	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>5.3%</i>	<i>22.8%</i>	<i>24.6%</i>	<i>26.3%</i>	<i>21.1%</i>
Robbery	2007	-	-	33.3%	66.7%	-
	2008	25.0%	-	50.0%	25.0%	-
	2009	-	75.0%	25.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>12.1%</i>	<i>29.3%</i>	<i>25.9%</i>	<i>20.7%</i>	<i>12.1%</i>
Felonious Assault	2007	-	-	-	66.7%	33.3%
	2008	25.0%	25.0%	25.0%	-	25.0%
	2009	-	50.0%	25.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>17.5%</i>	<i>35.1%</i>	<i>28.1%</i>	<i>10.5%</i>	<i>8.8%</i>
Arson	2007	-	-	-	66.7%	33.3%
	2008	-	-	50.0%	25.0%	25.0%
	2009	-	25.0%	25.0%	25.0%	25.0%
<i>Arizona</i>	<i>2009</i>	<i>3.4%</i>	<i>5.2%</i>	<i>19.0%</i>	<i>46.6%</i>	<i>25.9%</i>
Auto Theft	2007	-	-	-	66.7%	33.3%
	2008	-	25.0%	50.0%	-	25.0%
	2009	-	25.0%	75.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>12.1%</i>	<i>39.7%</i>	<i>20.7%</i>	<i>19.0%</i>	<i>8.6%</i>
Murder	2007	-	-	-	100.0%	-
	2008	-	25.0%	25.0%	25.0%	25.0%
	2009	-	25.0%	50.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>3.6%</i>	<i>14.3%</i>	<i>28.6%</i>	<i>44.6%</i>	<i>8.9%</i>
Sexual Assault/Rape	2007	-	-	-	66.7%	33.3%
	2008	-	25.0%	25.0%	25.0%	25.0%
	2009	-	25.0%	25.0%	25.0%	25.0%
<i>Arizona</i>	<i>2009</i>	<i>1.8%</i>	<i>5.3%</i>	<i>31.6%</i>	<i>36.8%</i>	<i>24.6%</i>
Kidnapping	2007	-	-	-	66.7%	33.3%
	2008	-	25.0%	-	50.0%	25.0%
	2009	-	-	50.0%	25.0%	25.0%
<i>Arizona</i>	<i>2009</i>	<i>3.5%</i>	<i>1.8%</i>	<i>31.6%</i>	<i>42.1%</i>	<i>21.1%</i>
Human Trafficking	2007	-	-	-	100.0%	-
	2008	-	25.0%	-	-	75.0%
	2009	-	-	-	50.0%	50.0%
<i>Arizona</i>	<i>2009</i>	<i>8.8%</i>	<i>17.5%</i>	<i>14.0%</i>	<i>31.6%</i>	<i>28.1%</i>
Prostitution	2007	-	-	-	100.0%	-
	2008	-	-	-	25.0%	75.0%
	2009	-	-	-	25.0%	75.0%
<i>Arizona</i>	<i>2009</i>	<i>1.8%</i>	<i>5.3%</i>	<i>14.0%</i>	<i>40.4%</i>	<i>38.6%</i>

In addition to the level of gang involvement by crime type, agencies rated the level of gang involvement in the distribution of various illegal drugs. Three agencies in Navajo County reported that gangs had a high level of involvement in drug street sales (Table 5). Three of the four agencies also reported gangs had a moderate level of involvement in the wholesale of drugs. The greatest percentage of responding agencies reported a high level of gang involvement in the distribution of marijuana (50.0 percent), higher than the overall state percentage (44.8 percent).

Table 5: Gang Involvement in the Distribution of Drugs (Of the Jurisdictions Reporting Gang Activity)						
		High	Moderate	Low	None	Unknown
Drugs – Street Sales	2007	-	-	-	33.3%	66.7%
	2008	25.0%	25.0%	50.0%	-	-
	2009	75.0%	-	25.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>29.3%</i>	<i>36.2%</i>	<i>27.6%</i>	<i>-</i>	<i>6.9%</i>
Drugs – Wholesale	2007	-	-	-	33.3%	66.7%
	2008	25.0%	-	25.0%	-	50.0%
	2009	-	75.0%	25.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>5.2%</i>	<i>29.3%</i>	<i>31.0%</i>	<i>8.6%</i>	<i>25.9%</i>
Drugs – Manufacture	2007	-	-	-	33.3%	66.7%
	2008	25.0%	-	-	-	75.0%
	2009	-	25.0%	50.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>-</i>	<i>10.5%</i>	<i>36.8%</i>	<i>21.1%</i>	<i>31.6%</i>
Marijuana Grows	2007	N/A	N/A	N/A	N/A	N/A
	2008	N/A	N/A	N/A	N/A	N/A
	2009	-	-	75.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>-</i>	<i>5.2%</i>	<i>41.4%</i>	<i>20.7%</i>	<i>32.8%</i>
Marijuana	2007	-	-	33.3%	33.3%	33.3%
	2008	25.0%	50.0%	25.0%	-	-
	2009	50.0%	50.0%	-	-	-
<i>Arizona</i>	<i>2009</i>	<i>44.8%</i>	<i>29.3%</i>	<i>15.5%</i>	<i>3.4%</i>	<i>6.9%</i>
Heroin	2007	-	-	33.3%	66.7%	-
	2008	-	25.0%	25.0%	-	50.0%
	2009	25.0%	25.0%	25.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>10.3%</i>	<i>29.3%</i>	<i>24.1%</i>	<i>19.0%</i>	<i>17.2%</i>
Methamphetamine	2007	-	-	33.3%	33.3%	33.3%
	2008	-	50.0%	50.0%	-	-
	2009	25.0%	75.0%	-	-	-
<i>Arizona</i>	<i>2009</i>	<i>31.6%</i>	<i>36.8%</i>	<i>14.0%</i>	<i>8.8%</i>	<i>8.8%</i>
Pharmaceuticals	2007	-	-	-	66.7%	33.3%
	2008	-	25.0%	-	-	75.0%
	2009	-	50.0%	50.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>6.9%</i>	<i>24.1%</i>	<i>32.8%</i>	<i>10.3%</i>	<i>25.9%</i>
MDMA (Ecstasy) and analogs	2007	-	-	-	100.0%	-
	2008	-	-	25.0%	25.0%	50.0%
	2009	-	-	100.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>-</i>	<i>17.2%</i>	<i>27.6%</i>	<i>29.3%</i>	<i>25.9%</i>
Powdered Cocaine	2007	-	-	-	33.3%	66.7%
	2008	-	25.0%	25.0%	25.0%	25.0%
	2009	-	-	100.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>6.9%</i>	<i>13.8%</i>	<i>43.1%</i>	<i>20.7%</i>	<i>15.5%</i>
Crack Cocaine	2007	-	-	-	33.3%	66.7%
	2008	-	25.0%	-	50.0%	25.0%
	2009	-	-	75.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>10.3%</i>	<i>12.1%</i>	<i>29.3%</i>	<i>32.8%</i>	<i>15.5%</i>

Level of Activity by Gang

Law enforcement agencies reported the level of activity within their jurisdictions for 26 specific gangs. The list of gangs in the Arizona Gang Threat Assessment was selected based on the gangs listed in the National Gang Threat Assessment, allowing for a state and national comparison.

According to the 2009 responses, only one of the 26 gangs was identified by Navajo County law enforcement agencies as having high levels of activity (Table 6). Navajo County law enforcement agencies identified the Crips (50.0 percent) as having high levels of activity in 2009. Additionally, agencies reported that the Hispanic Sureños (SUR 13), Aryan Brotherhood, Hells Angels OMG, Mexican Mafia/La Eme, neighborhood-based drug trafficking groups/crews, Bloods, Border Brothers, and the Skinheads had a moderate level of activity within their jurisdictions.

Table 6: Level of Activity by Gang (Of the Jurisdictions Reporting Gang Activity)						
	Year	High	Moderate	Low	Not Applicable	Unknown
Crips (all sets)	2007	-	-	33.3%	66.7%	-
	2008	33.3%	33.3%	-	33.3%	-
	2009	50.0%	-	25.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>15.8%</i>	<i>19.3%</i>	<i>26.3%</i>	<i>28.1%</i>	<i>10.5%</i>
Hispanic Sureños (SUR 13)	2007	-	-	33.3%	66.7%	-
	2008	25.0%	50.0%	25.0%	-	-
	2009	-	100.0%	-	-	-
<i>Arizona</i>	<i>2009</i>	<i>24.6%</i>	<i>33.3%</i>	<i>24.6%</i>	<i>12.3%</i>	<i>5.3%</i>
Aryan Brotherhood	2007	Not Included in 2007 Survey				
	2008	25.0%	25.0%	25.0%	25.0%	-
	2009	-	50.0%	50.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>5.3%</i>	<i>15.8%</i>	<i>45.6%</i>	<i>22.8%</i>	<i>10.5%</i>
Hells Angels OMG	2007	-	-	66.7%	33.3%	-
	2008	-	25.0%	75.0%	-	-
	2009	-	50.0%	50.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>5.3%</i>	<i>28.1%</i>	<i>29.8%</i>	<i>29.8%</i>	<i>7.0%</i>
Mexican Mafia/La Eme	2007	-	-	-	66.7%	33.3%
	2008	-	50.0%	-	25.0%	25.0%
	2009	-	50.0%	25.0%	-	25.0%
<i>Arizona</i>	<i>2009</i>	<i>12.3%</i>	<i>15.8%</i>	<i>38.6%</i>	<i>21.1%</i>	<i>12.3%</i>
Neighborhood-based Drug Trafficking Groups/Crews	2007	-	-	-	66.7%	33.3%
	2008	25.0%	25.0%	25.0%	25.0%	-
	2009	-	50.0%	25.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	<i>8.6%</i>	<i>29.3%</i>	<i>22.4%</i>	<i>32.8%</i>	<i>6.9%</i>
Bloods (all sets)	2007	-	-	33.3%	66.7%	-
	2008	-	50.0%	25.0%	25.0%	-
	2009	-	25.0%	75.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>14.0%</i>	<i>14.0%</i>	<i>33.3%</i>	<i>26.3%</i>	<i>12.3%</i>
Border Brothers	2007	-	-	-	66.7%	33.3%
	2008	-	-	25.0%	50.0%	25.0%
	2009	-	25.0%	25.0%	50.0%	-
<i>Arizona</i>	<i>2009</i>	<i>-</i>	<i>3.6%</i>	<i>28.6%</i>	<i>57.1%</i>	<i>10.7%</i>
Skinheads	2007	-	-	33.3%	66.7%	-
	2008	-	25.0%	50.0%	25.0%	-
	2009	-	25.0%	75.0%	-	-
<i>Arizona</i>	<i>2009</i>	<i>5.3%</i>	<i>14.0%</i>	<i>42.1%</i>	<i>28.1%</i>	<i>10.5%</i>

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Bandidos OMG	2007	-	-	-	66.7%	33.3%
	2008	-	-	25.0%	75.0%	-
	2009	-	-	75.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	-	1.8%	19.3%	66.7%	12.3%
Hispanic Norteños (14)	2007	-	-	-	66.7%	33.3%
	2008	-	-	50.0%	50.0%	-
	2009	-	-	75.0%	25.0%	-
<i>Arizona</i>	<i>2009</i>	3.5%	8.8%	40.4%	38.6%	8.8%
Latin Kings	2007	-	-	-	66.7%	33.3%
	2008	-	-	25.0%	75.0%	-
	2009	-	-	50.0%	50.0%	-
<i>Arizona</i>	<i>2009</i>	-	1.8%	31.6%	54.4%	12.3%
Mara Salvatrucha (MS-13)	2007	-	-	-	66.7%	33.3%
	2008	-	50.0%	-	50.0%	-
	2009	-	-	50.0%	50.0%	-
<i>Arizona</i>	<i>2009</i>	-	5.3%	42.1%	40.4%	12.3%
Outlaws OMG	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	75.0%	25.0%
	2009	-	-	25.0%	75.0%	-
<i>Arizona</i>	<i>2009</i>	-	3.6%	12.5%	69.6%	14.3%
Pagans OMG	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	25.0%	75.0%	-
<i>Arizona</i>	<i>2009</i>	-	-	8.9%	78.6%	12.5%
Vice Lords	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	25.0%	75.0%	-
<i>Arizona</i>	<i>2009</i>	-	1.8%	10.5%	68.4%	19.3%
18 th Street Gang	2007	-	-	-	66.7%	33.3%
	2008	-	-	25.0%	75.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	-	1.8%	28.1%	59.6%	10.5%
Almighty P Stone Nation	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	-	-	7.0%	75.4%	17.5%
Black Gangster Disciples	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	1.8%	3.5%	10.5%	70.2%	14.0%
Gangster Disciples	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	1.8%	1.8%	21.1%	64.9%	10.5%
La Nuestra Familia	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	1.8%	1.8%	10.5%	64.9%	21.1%
Mexikanemi (Texas Mexican Mafia)	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	-	-	1.8%	78.6%	19.6%
Texas Syndicate	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	-	-	3.5%	75.4%	21.1%

UBN	2007	-	-	-	100.0%	-
	2008	-	-	-	66.7%	33.3%
	2009	-	-	-	100.0%	-
<i>Arizona</i>	<i>2009</i>	-	<i>1.8%</i>	<i>8.9%</i>	<i>66.1%</i>	<i>23.2%</i>
Asian Gangs (all sets)	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	100.0%	-
	2009	-	-	-	75.0%	-
<i>Arizona</i>	<i>2009</i>	-	-	<i>12.5%</i>	<i>66.1%</i>	<i>21.4%</i>
La Raza	2007	-	-	-	66.7%	33.3%
	2008	-	-	-	75.0%	25.0%
	2009	-	-	-	25.0%	75.0%
<i>Arizona</i>	<i>2009</i>	-	-	<i>14.0%</i>	<i>73.7%</i>	<i>12.3%</i>

Level of Gang Coordination

The survey also contains questions regarding gangs coordinating their activity with other gangs. In 2009, two of the four agencies in Navajo County reported that gangs were coordinating with other gangs within their jurisdictions (Table 7). Agency responses indicated that gangs were coordinating with other gangs to sell illegal drugs as well as street gangs and prison gangs coordinating with one another.

Table 7: Gang Coordination with Other Gangs (Of the Jurisdictions Reporting Gang Activity)				
	2007	2008	2009	2009 Arizona
Yes	0.0%	25.0%	50.0%	44.6%
No	100.0%	50.0%	50.0%	42.9%
Unsure/Don't Know	0.0%	25.0%	0.0%	12.5%
Total Responses	3	4	4	56

Most Effective Gang Responses

Agency respondents provided information pertaining to which strategies have been the most effective in their respective jurisdictions when combating gangs. Prior to the 2009 assessment, agencies were asked to simply list any strategies that were effective within their jurisdictions. To make responses more consistent over time, researchers changed the question in the 2009 Arizona Gang Threat Assessment by instructing agency representatives to select from a number of response categories. The new response categories provide a range of activities that may not have been previously considered by the respondents during prior survey administrations. For this reason, the change in the structure of the question is a likely explanation for the large increases in some categories of interdiction, intervention, and suppression strategies.

Enforcement and GIITEM were the strategies identified by all agencies as effective gang responses within their jurisdictions (Table 8). Additional strategies listed were school programs, identification of gang members, community programs, and joint efforts with other agencies.

Table 8: Effective Gang Interdiction, Intervention, or Suppression Strategies

	2007		2008		2009		2009 Arizona	
	Number of Agencies	Percent of Agencies						
Enforcement	2	66.7%	2	50.0%	4	100.0%	46	78.0%
GIITEM	0	0.0%	0	0.0%	4	100.0%	34	57.6%
School Programs	0	0.0%	1	25.0%	3	75.0%	17	28.8%
Identification of Gang Members	0	0.0%	0	0.0%	2	50.0%	39	66.1%
Community Programs	0	0.0%	1	25.0%	1	25.0%	8	13.6%
Joint Efforts with Other Agencies	0	0.0%	0	0.0%	1	25.0%	29	49.2%
Law Enforcement Gang Units	0	0.0%	0	0.0%	0	0.0%	19	32.2%
Gang Crime/Intelligence Data Analyses	0	0.0%	0	0.0%	0	0.0%	22	37.3%
Special Prosecution Programs	1	33.3%	0	0.0%	0	0.0%	13	22.0%

Task Force Participation

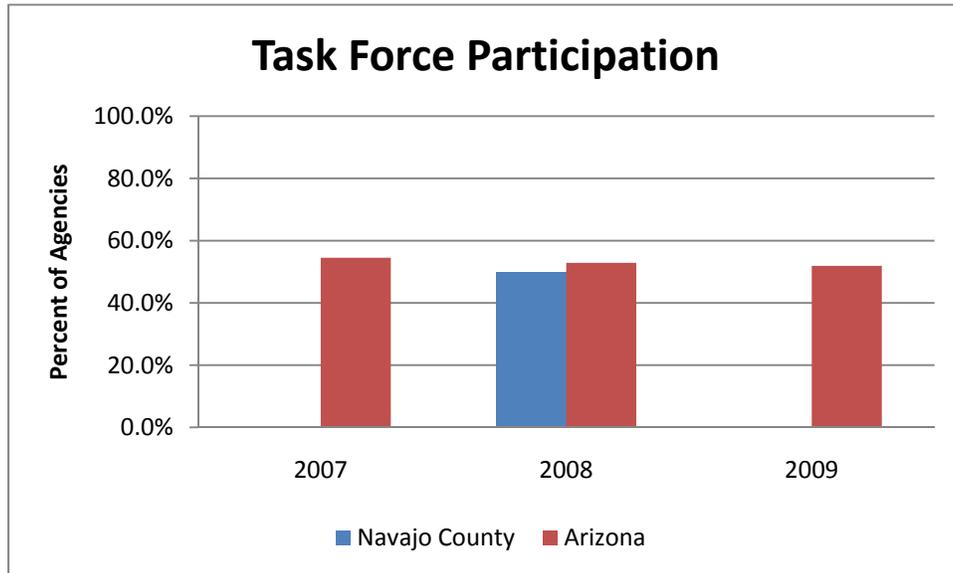
Under the direction of the Arizona Department of Public Safety (DPS), the Gang Intelligence and Immigration Team Enforcement Mission (GIITEM) assists criminal justice agencies statewide with multi-agency collaboration for criminal gang enforcement and investigative strategies. GIITEM brings together law enforcement agencies from federal, state, county, municipal, and tribal jurisdictions in a coordinated, intelligence-driven approach to suppress gang presence on a large scale.

In 2006, after several years of declining resources and downsizing operations resulting from state revenue shortfalls, DPS received funding to revitalize GIITEM and enhance its mission to include combating illegal immigration and human smuggling. More specifically, GIITEM is charged with:

- 1) Deterring criminal gang activity through investigations, arrest and prosecution;
- 2) Dismantling gang-related criminal enterprises;
- 3) Deterring border-related crimes;
- 4) Disrupting human smuggling organizations;
- 5) Collecting, analyzing and disseminating gang and illegal immigration intelligence; and
- 6) Providing anti-gang awareness training to communities and schools.

In the 2007 and 2008 Arizona Gang Threat Assessment, agencies were asked if they *participate* or *lead* a multi-agency task force. In 2009, agencies were only asked if they *participate* in a multi-agency gang task force. None of the Navajo County agencies that responded to the survey reported that they participated in a multi-agency task force. One agency indicated that it should be participating, but the agency currently does not have the appropriate funds.

Figure 3



Conclusion

Gang activity continues to negatively affect many law enforcement jurisdictions in Navajo County and throughout Arizona. Multiple agencies reported significant gang involvement in crime and drug distribution within their respective jurisdictions during 2009. Similar to the findings from 2008, law enforcement agencies continued to report a high or moderate level of gang involvement in the distribution of marijuana and methamphetamine. Law enforcement agencies also cited gang involvement in drug sales, assault/aggravated assault, and criminal damage as major concerns within their jurisdictions.

The most active gang identified by Navajo County law enforcement agencies was the Crips. Other gangs for which agencies reported moderate levels of activity in their jurisdictions within Navajo County include the Hispanic Sureños (SUR 13), Aryan Brotherhood, Hells Angels OMG, Mexican Mafia/La Eme, neighborhood-based drug trafficking groups/crews, Bloods, Border Brothers, and the Skinheads.

Over the past three years, law enforcement agencies in Navajo County have reported an increase in the presence of gangs and the problems associated with gangs in their jurisdictions. The number of agencies reporting gangs and gang activity has increased from three agencies in 2007 to four in 2009. The data also reveals that law enforcement agencies were concerned about increased gang involvement in many types of crimes within their jurisdictions during 2009. In addition, a larger percentage of agencies reported high levels of gang involvement in the distribution of marijuana, heroin, and methamphetamine since 2007. While the number of agencies reporting a gang presence within their jurisdictions increased in 2009, no agency with a gang presence reported participation in a multi-agency task force.

The data collected from local law enforcement agencies illustrates what many working in the criminal justice system already know: Navajo County communities, communities across the state, and the law enforcement agencies that serve these communities continue to face a significant gang problem. Through the research work of the SAC, the ACJC intends for the Navajo County gang profile and the state gang report to inform policy makers, practitioners, and other stakeholders on gangs and gang activity both at the state and county level.